Service Date: November 15, 1993

DEPARTMENT OF PUBLIC SERVICE REGULATION BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MONTANA

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IN THE MATTER of the Application)	TRANSPORTATION DIVISION
of Beach Transportation Company,)	
Missoula, Montana for a Class B)	DOCKET NO. T-9900
Montana Intrastate Certificate of)	
Public Convenience and Necessity.)	ORDER NO. 6141a

FINAL ORDER ON RESERVED ISSUE

BACKGROUND

1. On June 23, 1992 Beach Transportation filed an application, later amended, for Class B charter bus authority in Beaverhead, Blaine, Granite, Hill, Liberty, Mineral, Powell and Ravalli Counties. The application was granted for Ravalli County only.

Beach presented no evidence of need in the remaining counties and no protests were received for those counties. At Order No. 6141, Paragraph 18, the Montana Public Service Commission (Commission) wrote:

The Commission is currently analyzing the presumption of need in unprotested applications, or portions of applications. Therefore, the Commission reserves decision on [Beach's] application for authority in Beaverhead, Blaine, Granite, Hill, Liberty,

Mineral and Powell Counties for 45 days pending a resolution of that analysis.

DISCUSSION

2. The Commission has considered the presumption of need in unprotested areas and concludes that such a presumption is not consistent with the Commission's obligations under Title 69,

Chapter 12, MCA. Some minimal showing of public need must be made by applicants for all areas applied for. Except for Ravalli County, no evidence of public need was presented in this Docket.

Therefore, the application for authority in Beaverhead, Blaine,

Granite, Hill, Liberty, Mineral and Powell Counties is denied.

If Beach thinks it can make a prima facie showing of need it can file another application. The application should contain affidavits of shipper support. The Commission will waive the filing fee for a period of 45 days from the service date of this Order.

ORDER

NOW THEREFORE IT IS ORDERED that the application in Docket No. T-9900 is granted in part. Applicant is granted a Certificate of Public Convenience and Necessity as described in Order No. 6141. The remainder of the application is denied.

Done and Dated this 9th day of November, 1993 by a vote of 4-1.

BY ORDER OF THE MONTANA PUBLIC SERVICE COMMISSION

BOB ANDERSON, Chairman

BOB ROWE, Vice Chairman
(Voting to Dissent - Attached)

DAVE FISHER, Commissioner

NANCY MCCAFFREE, Commissioner

DANNY OBERG, Commissioner

ATTEST:

Kathlene M. Anderson Commission Secretary

(SEAL)

NOTE: Any interested party may request the Commission to reconsider this decision. A motion to reconsider must be filed within ten (10) days. <u>See</u> 38.2.4806, ARM.

DISSENT OF COMMISSIONER ROWE IN DOCKET NO. T-9900

I dissent from the Commission's order in this docket for a very limited purpose. The application for authority in the counties in question was left open pending the Commission's decision on the degree of scrutiny which would be applied to applications for unprotested counties. An additional question was whether a showing of need would be required for each county.

Because the docket was left open while the Commission clarified its approach, I had suggested the Applicant now be granted thirty days within which to submit affidavits of shipper support for the additional counties, Beaverhead, Blaine, Granite, Hill, Liberty, Mineral, and Powell. The Commission majority believed it would be procedurally cleaner to close the docket, while waiving the filing fee for a new application filed within forty-five days. That approach is consistent in spirit with my recommendation.

The Commission has not been able to resolve the difficult question of how much need must be demonstrated for state-wide or multi-county authority. Applicants should demonstrate that they will in fact provide service to the entire area requested, that

they are not seeking additional counties as an afterthought, or attempting to "tie up" authority. This argues for scrutiny of an applicant's willingness and ability to serve areas, whether those areas are counties or multi-county regions.

Requiring a demonstration of need for each county, however, risks denying applications for more rural counties only because the application was not supported by an affidavit or witness for that specific county. This argues for a regional approach, which may not necessarily be quantified. Together, the two concerns must be balanced to assure that rural areas receive the high-quality service to which they are entitled.

RESPECTFULLY SUBMITTED this ninth day of November, 1993

Bob Rowe Vice Chair